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July 14, 2004

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**FCC-MAILROOM** 

Ms. Marlene Dortch Office of the Secretary Federal Communications Commission 445 Twelfth Street, S.W. 12<sup>th</sup> Street Lobby - TW - A325 Washington, D.C. 20554

Re: Petition for Rule Making

Lexington, Oklahoma

Dear Ms. Dortch:

Enclosed is an original and four (4) copies of a Petition for Rule Making to add Channel 259A at Lexington, Oklahoma.

Respectfully submitted,

Charles Crawford 4553 Bordeaux Ave.

Dallas, TX 75205

(214) 520-7077

Tele

(214) 443-9308

Fax

LexC

No. of Copies rec

04-12

### Before the

# Federal Communications Commissi PRECEIVED & INSPECTED

In the Matter of Amendment of 73.202 (b)

MB Docket No.

Table of Allotments FM Broadcast Stations (Lexington, Oklahoma)

To: John Karousos, Assistant Chief Audio Division of the Media Bureau

### PETITION FOR RULE MAKING

Pursuant to 47 C.F.R. 1.401, Charles Crawford respectfully petitions the FCC to institute a Rule Making proceeding to amend the FM Table of Allotments to add Channel 259A at Lexington, Oklahoma.

### DISCUSSION

Petitioner respectfully submits that the public interest would be served by allocating Channel 259A to Lexington, Oklahoma as that community's first FM service. Lexington, Oklahoma is a community with a population of 2,086 people. Lexington has its own school district, post office, city offices, fire department, police department, chief of police Curtis "Kevin" Snow and a number of local churches. Lexington is a community that is certainly

<sup>&</sup>lt;sup>1</sup> U.S. Census 2000

deserving of a FM service. The proposed channel 259A will provide additional diversity and an outlet for local self-expression to Lexington residents and therefore is in the public interest.

Attached hereto is a channel study confirming that Channel 259A can be allocated to Lexington, Oklahoma, consistent with the FCC's FM separation rules. See revision of FM Assignment Policies and Procedures, 90 FCC 2d 88 (1992). (See, Attachment A) Note: RADD 259C3/ Tuttle was dismissed by Memorandum Opinion and Order, DA 02-1877, released August 2, 2002. (See, Attachment B) Also note: Channel 259C3 at Tishomingo, Oklahoma was deleted on 9/16/03. (See, Attachment C, Daily Releases dated 9/22/03) Reference coordinates for Lexington, Oklahoma are:

34 57 15 97 21 00

Should this petition be granted and Channel 259A be allotted to Lexington, Oklahoma, Petitioner will apply for Channel 259A at Lexington and after it is authorized, will promptly construct the new facility.

The factual information provided in this Petition for Rule Making is correct and true to the best of my knowledge.

Respectfully submitted,

Charles Crawford 4553 Bordeaux Ave. Dallas, Texas 75205

(214) 520-7077

Tele

(214) 443-9308

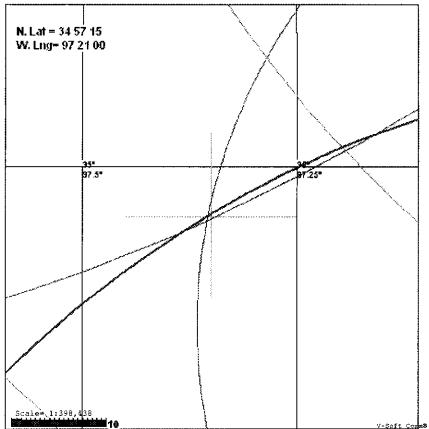
Fax

Gene A. Bechtel, Law Office of Gene Bechtel, Suite 600, 1050 17<sup>th</sup> Street, N.W., Washington, D.C. 20036, telephone (202) 496-1289, telecopier (301) 762-0156, attorney for Charles Crawford. It is requested that the Commission and any parties who may file pleadings in the captioned matter serve copies to Mr. Bechtel as well as Charles Crawford.

July 14, 2004

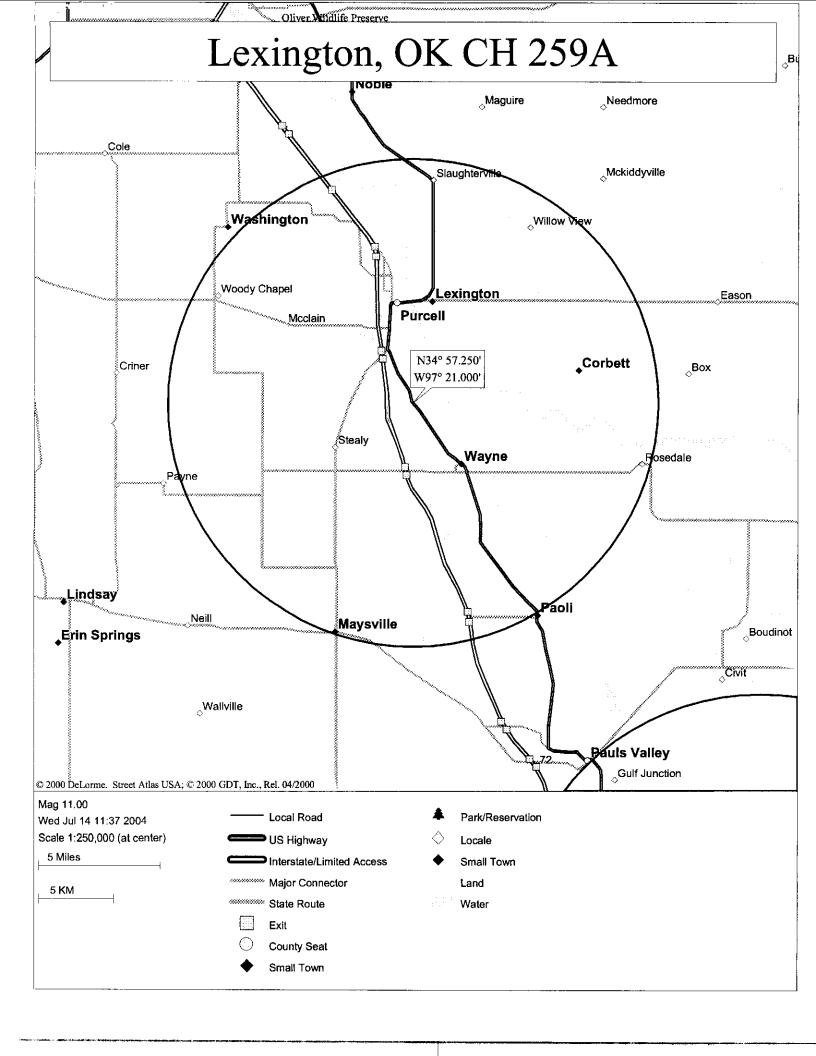
Lexington

Attachment A (Channel Study for 259A/ Lexington, Oklahoma)



Dates:
Data:07-13-04
Job:07-14-04

Call	CH#	Туре	Location		D-KM	Azi	FCC	Margin
RADD	259C3	ADD	Tuttle	ok	50.23	318.6	142.0	-91.77
DKTSH	259C3	APP N	Tuttle	OK	60.99	322.8	142.0	-81.01
RDEL	259C3	DEL	Tishomingo	OK	98.00	132.2	142.0	-44.00
KYKC	261C2	LIC	Byng	OK	54.68	101.7	55.0	-0.32
KNID	259C1	LIC	Alva	OK	199.78	336.0	200.0	-0.22
RDEL	259C1	DEL	Alva	OK	199.78	336.0	200.0	-0.22
RADD	259A	ADD	Kingston	OK	114.79	149.7	115.0	-0.21
KXBL	258C1	LIC	Henryetta	OK	148.06	48.3	133.0	15.06
KLUR	260C1	LIC	Wichita Falls	TX	159.98	223.3	133.0	26.98
KBZQ	258C3	LIC	Lawton	OK	116.85	250.1	89.0	27.85
KADAFM	257A	LIC	Ada	OK	62.10	115.9	31.0	31.10
KYLV.C	205C1	CP -D	Oklahoma City	OK	69.79	349.9	22.0	47.79
KXTH	206A	LIC	Seminole	OK	62.65	62.2	10.0	52.65
KYLV	205C3	LIC	Oklahoma City	OK	69.79	349.9	12.0	57 <b>.</b> 79
ALLO.V	259C2	VAC	Erick	OK	231.37	273.8	166.0	65.37
RADD	260C1	ADD	Alva	OK	199.78	336.0	133.0	66.78



Attachment B
(Memorandum Opinion and Order, DA 02-1877, released August 2, 2002)

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In the Matter of	,		ASS 1 2 2002
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Amendment of Section 73.202(b),	, }		The second secon
Table of allotments,	)	MM Docket No.	98-155
FM Broadcast Stations.	)	RM-9082	
Alva, Mooreland, Tishomingo, Tuttle and	)	RM-9133	
Woodward, Oklahoma)	)		

# MEMORANDUM OPINION AND ORDER (Proceeding Terminated)

Adopted: July 31, 2002

Released: August 2, 2002

By the Assistant Chief, Audio Division:

1. The Audio Division has before it an Application for Review filed by Ralph Tyler directed to the *Memorandum Opinion and Order* in this proceeding. Chisholm Trail Broadcasting Co., Inc. ("Chisholm Trail") filed an Opposition to Application for Review and Ralph Tyler filed a Reply to Opposition to Application for Review. Ralph Tyler filed a Motion for Leave to File Supplement to Application for Review and a Supplement to Application for Review. Chisholm Trail filed an Opposition to Supplement to Application for Review. For the reasons discussed below, we are reallotting Channel 259C3 from Tishomingo to Tuttle, Oklahoma, and are modifying the Station KTSH license to specify Tuttle as its community of license. In view of this action, we are dismissing the Application for Review.

### Background

2. The Report and Order in this proceeding denied a request by Ralph Tyler, licensee of Station KTSH, Channel 259C3, Tishomingo, Oklahoma, to reallot Channel 259C3 to Tuttle, Oklahoma, and modify his license to specify Tuttle as the community of license.<sup>2</sup> The reason for that denial was that the sole remaining service in Tishomingo, noncommercial educational FM Station KAZC, did not provide any portion of Tishomingo with the principal city 70 dBu signal and provided only 23% of the Station KTSH service area with a primary 60 dBu signal. As such, we concluded that Station KAZC was not an adequate replacement service and we would, in effect, be removing the sole local service from Tishomingo. In our Memorandum Opinion and Order, we denied a Petition for Reconsideration filed by Ralph Tyler directed against that action. In doing so, we reiterated our view that the current Station KAZC service was not an adequate substitute and that the removal of Station KTSH would be analogous to the removal of a sole local service. In this regard, we noted that the Commission addressed the removal of a sole local service as "presumptively" disserving the public interest.<sup>3</sup> In making this

<sup>&</sup>lt;sup>1</sup> Alva. Mooreland, Tishomingo, Tuttle and Woodward, Oklahoma, 16 FCC Rcd 7979 (M.M. Bur. 2001).

<sup>&</sup>lt;sup>2</sup> Alva, Mooreland, Tishomingo, Tuttle and Woodward, Oklahoma, 16 FCC Rcd 1525 (M.M. Bur. 2000).

<sup>&</sup>lt;sup>3</sup> See Amendment of the Commission's Rules Regarding Modification of FM and TV Authorizations to Specify a New Community of License ("Community of License"), 4 FCC Rcd 4870 (1989); recon. granted in part, 5 FCC Rcd 4870 (1989).

determination, we recognized that Station KAZC had filed an application on January 26, 2001, that would replicate the existing Station KTSH service area. However, we stated that the pending Station KAZC application was comparable to a vacant allotment or unbuilt construction permit referred to by the Commission in *Community of License* and does not cure the disruption in service. Subsequent to this determination, the Station KAZC application has been granted and Station KAZC has commenced operation with new facilities.

### Application for Review and Supplement to Application for Review

- 3. In his Application for Review, Ralph Tyler reiterates arguments set forth in his earlier Petition for Reconsideration. Thereafter, Ralph Tyler filed a Motion for Leave to File Supplement to Application for Review as well as the Supplement to Application for Review. The Supplement pertains to the fact, as discussed above, that subsequent to the filing of his Application for Review, noncommercial educational FM Station KZAC has commenced operation in Tishomingo with its upgraded facilities and the covering license application has been filed. Station KZAC now operates with the equivalent of Class C2 facilities which more than replicate the Station KTSH operation in Tishomingo with Class C3 facilities. In its Opposition to Supplement to Application for Review, Chisholm Trail sets forth two arguments. First, it contends that our underlying Report and Order and Memorandum Opinion and Order in this proceeding were correct at the time they were rendered and should not be revisited on the basis of any subsequent change in fact. Second, it refers to the ongoing inquiry regarding Ralph Tyler and Station KZAC and this inquiry should be resolved before any resolution of this reallotment proceeding.
- 4. We are granting the Motion for Leave to File Supplement to Application for Review. This action is based upon the fact that our earlier action was predicated on the level of technical service to Tishomingo, the upgraded operation of Station KZAC is already reflected in Commission records and the fact that consideration of the Supplement will enable us to resolve this proceeding on the basis of a complete record. We reject both arguments advanced by Chisholm Trail. The upgraded operation of Station KZAC removes the sole impediment in our proceeding to favorable action on the Ralph Tyler reallotment proposal. Ralph Tyler could immediately file a petition for rule making proposing the same reallotment to Tuttle. It is not necessary to do so. Under Section 1.113(a) of the Commission's Rules, we may modify or set aside on our own motion, any action taken pursuant to delegated authority within 30 days of the public notice of such action. The filing of an application for review tolls the 30-day period.5 We do not see any public interest benefit in expending administrative resources to institute a new proceeding looking toward reallotment of Channel 259C3 from Tishomingo to Tuttle, Oklahoma. With respect to the second argument advanced by Chisholm Trail concerning Ralph Tyler and Station KZAC, we see no public interest reason or benefit in withholding action in this proceeding pending the resolution of a separate proceeding. The allegations regarding Ralph Tyler and Station KZAC are outside the scope of this reallotment proceeding and our action herein does not impact or prejudice that separate proceeding. We will evaluate the Ralph Tyler proposal on the basis of the record now before us.
  - 5. We are reallotting Channel 259C3 from Tishomingo to Tuttle, Oklahoma, and are modifying

<sup>4 47</sup> C.F.R. § 1.113(a).

<sup>&</sup>lt;sup>5</sup> See Com/Nav Marine, Inc., 2 FCC Rcd 2144 (Priv. Rad. Bur. 1987); see also Florida Enterprises, Inc., 598 F. 2d 37, 48 n. 51 (D.C. Cir. 1978) (the fact that appeal from original order was before the court did not preclude sua sponte reconsideration of that action by the bureau).

the Station KTSH license to specify Tuttle, as the community of license.<sup>6</sup> This will result in a preferential arrangement of allotments as required by the Commission on Section 1.420(i) of the Commission's Rules and Community of License, supra. In reaching this determination, we compared the existing versus the proposed arrangement of allotments using the FM allotment priorities set forth in Revision of FM Assignment Policies and Procedures.<sup>7</sup> This will provide Tuttle, with a population of 2,807 persons, with a first local service under Priority 3 while Station KZAC will now provide an equivalent local service to Tishomingo. The reallotment will also increase the number of persons receiving service from Station KTSH from 36,134 to 767,353 persons, and the population losing service from this reallotment will continue to receive five fulltime aural services.<sup>8</sup>

- 6. In order to accommodate Channel 259C3 at Tuttle, it is necessary to make channel substitutions at Alva and Woodward, Oklahoma. To this end, we issued Orders to Show Cause directed to Chisholm Trail, licensee of Station KXLS, Channel 259C1, Alva, Oklahoma, Classic Communications, Inc., licensee of Station KWFX, Channel 260C1, Woodward, Oklahoma. Chisholm Trail was directed to show cause why its license should not be modified to specify operation on Channel 260C1 and Classic Communications was directed to show cause why its license should not be modified to specify operation on Channel 292C1.9 In response to its Order to Show Cause, Classic Communications does not object to the proposed modification of its license as long as Ralph Tyler will be required to reimburse it for its reasonable and prudent expenses in changing its channel. On the other hand, Chisholm Trail contends that the proposed reallotment and Station KTSH license modification should be denied. In this regard, Chisholm Trail first notes that the remaining station in Tishomingo, noncommercial educational Station KZAC provides a 70 dBu signal to only 23% of the population within Station KTSH's current 70 dBu service area. As such, the reallotment would have a "negative impact" upon the ability of the Tishomingo residents to receive local news, weather and public affairs. Finally, Chisholm Trail notes the proximity of Tuttle to Oklahoma City and contends that the proposed reallotment is an attempt to move into the Oklahoma City Urbanized Area. We will discuss each of these contentions below.
- 7. The Chisholm Trail arguments do not warrant a departure from our view that the reallotment of Channel 259C3 to Tuttle would result in a preferential arrangement of allotments. At the outset, we reiterate that Station KZAC has commenced operation in Tishomingo with facilities that replicate the Station KTSH facilities. As a consequence, the fact that Station KZAC formerly served only 23% of the Station KTSH service area is no longer an impediment to favorable action on the reallotment of Channel 259C3 to Tuttle. We also note that a noncommercial educational FM station has an obligation to serve the significant programming needs of its community. In view of the availability of Station KZAC, any

<sup>&</sup>lt;sup>6</sup> The reference coordinates for the Channel 259C3 allotment at Tuttle, Oklahoma, are 35-17-33 and 97-42-58.

<sup>&</sup>lt;sup>7</sup> Revision of FM Assignment Policies and Procedures, 90 FCC 2d 88 (1988). The FM allotment priorities are: (1) First fulltime aural service; (2) Second fulltime aural service; (3) First local service and (4) Other public interest matters. Co-equal weight is given to Priorities (2) and (3).

<sup>&</sup>lt;sup>8</sup> The Commission has considered five or more services to be "abundant." Family Broadcasting Group, 53 RR2d 662 (Rev. Bd. 1983), rev. denied FCC 83-559 (Comm'n Nov. 29, 1983); see also LaGrange and Rollingwood, Texas, 10 FCC Red 3337 (1995).

<sup>&</sup>lt;sup>9</sup> Alva, Mooreland, Tishomingo, Tuttle and Woodward, Oklahoma, 13 FCC Rcd 25353 (M.M. Bur. 1998).

<sup>10</sup> See Valley Broadcasters, Inc., 5 FCC RCd 2785 (1990); see also Public Broadcasting, 98 FCC 2d 746 (1984).

argument that the reallotment of Station KTSH would have a negative impact as to the availability of local public affairs and news is not well taken. Finally, we recognize that Tuttle is located approximately 15 miles from the Oklahoma City Urbanized Area. In this regard, we do not blindly apply a first local service preference to a proposal for a community in an Urbanized Area. In such situations, we examine the extent the station will provide service to the entire Urbanized Area, the relative populations of the suburban and central city, and, most importantly, the independence of the suburban community. Subsequently, the Commission extended this inquiry into situations where the suburban community is outside the Urbanized Area and provides a 70 dBu signal to more than 50% of the Urbanized Area. In this situation, the proposed reallotment to Tuttle will result in 28% of the Oklahoma City Urbanized Area being within the Station KTSH 70 dBu service contour. There is nothing in the record in this proceeding that would warrant extending the policy set forth in *Headland, Alabama, and Chattahooche, Florida, supra*, to this proceeding, attributing the radio stations licensed to Oklahoma City to Tuttle or otherwise denying a first local service to Tuttle. In the content of the tradio stations licensed to Oklahoma City to Tuttle or otherwise denying a first local service to Tuttle.

- 8. In view of the above, we are modifying the license of Station KWFX, Channel 261C1, Woodward, Oklahoma, to specify operation on Channel 292C1.<sup>14</sup> The Station KWFX license was previously modified in MM Docket No. 90-286 to operate on Channel 261C1.<sup>15</sup> Classic Communications, Inc., licensee of Station KWFX, has submitted an application to implement this upgrade (File No. BPH-19970811IC). Classic Communications, Inc. will be permitted to amend this application to specify operation on Channel 292C1 without loss of cut-off protection. In addition, we are modifying the license of Station KXLS, Channel 259C1, Alva, Oklahoma, to specify operation on Channel 260C1.<sup>16</sup> Ralph Tyler will be required to reimburse the respective licensees of Station KWFX and Station KXLS for their reasonable costs in implementing the modification of these licenses.<sup>17</sup>
- 9. Accordingly, pursuant to authority contained in Sections 4(i), 5(c)(1), 303(g) and (r) and 307(b) of the Communications Act of 19343, as amended, and Sections 0.61, 0.204(b) and 0.283 of the Commission's Rules, IT IS ORDERED, That effective September 17, 2002, the FM Table of Allotments, Section 73.202(b) of the Commission's Rules, IS AMENDED, with respect to the communities listed below, to read as follows:

Community

Channel No.

Alva, Oklahoma

248C2, 260C1, 289C2, 296C3

<sup>&</sup>lt;sup>11</sup> See e.g. Huntington Broadcasting Co. v. FCC, 192 F 2d 33 (D.C. Cir. 1951); RKO General, Inc. (KFRC), 5 FCC Rcd 3222 (1990); Faye and Richard Tuck, 3 FCC Rcd 5374 (1988).

<sup>12</sup> Headland, Alabama, and Chattahooche, Florida, 10 FCC Rcd 10352 (1995).

<sup>13</sup> See Suburban Community Policy, 93 FCC 2d 436 (1983).

<sup>&</sup>lt;sup>14</sup> The reference coordinates for the Channel 292C1 allotment at Woodward, Oklahoma, are 36-25-42 and 99-24-10.

<sup>&</sup>lt;sup>15</sup> Woodward, OK, 5 FCC Red 6628 (M.M. Bur. 1990).

<sup>&</sup>lt;sup>16</sup> The reference coordinates for the Channel 260C1 allotment at Alva, Oklahoma, are 36-35-41 and 98-15-38.

<sup>17</sup> Circleville, Ohio, 9 RR 2d 1579 (1967).

Tishomingo, Oklahoma Tuttle, Oklahoma Woodward, Oklahoma

259C3 221C3, 240A, 266C, 272A, 292C1

- 10. IT IS FURTHER ORDERED, That the license of Ralph Tyler for Station KTSH, Tishomingo, Oklahoma, IS MODIFIED to specify operation on Channel 259C3 at Tuttle, Oklahoma, subject to the following conditions:
  - (a) Within 90 days of the effective date of this <u>Order</u>, the licensee shall submit to the Commission a minor change application for construction permit (FCC Form 301) specifying the new facility;
  - (b) Upon grant of the construction permit, program tests may be conducted in accordance with Section 73.1620 of the Commission's Rules;
  - (c) Nothing contained herein shall be construed to authorize a change in transmitter site or avoid the necessity of filing an environmental assessment pursuant to Section 1.1307 of the Commission's Rules.
- 11. IT IS FURTHER ORDERED, That pursuant to Section 316(a) of the Communications Act of 1934, as amended, the license of Chisholm Trail Broadcasting Co., Inc. for Station KXLS, Alva, Oklahoma, IS MODIFIED to specify operation on Channel 260C1 in lieu of Channel 259C1, subject to the following conditions:
  - (a) Nothing contained herein shall be construed to authorize any change in the Station KXLS authorization except for the channel as described above. Any other changes, except for those so specified under Section 73.1690 of the Commission's Rules, require prior pursuant to an application for construction permit (FCC Form 301);
  - (b) Program tests may be conducted in accordance with Section 73.1620 of the Commission's Rules, PROVIDED the transmission facilities comply in all respects with the authorization for Station KXLS except for the channel as specified above and a license application (FCC Form 302) is filed within 10 days of the commencement of program tests.
- 12. IT IS FURTHER ORDERED, That pursuant to Section 316(a) of the Communications Act of 1934, as amended, the license of Classic Communications, Inc. for Station KWFX, Woodward, Oklahoma, IS MODIFIED to specify operation on Channel 292C1 in lieu of Channel 261C1. This modification may be implemented by Classic Communications amending its pending application (File No. BPH-19970811IC) to specify operation on Channel 292C1.
- 13. Pursuant to Sections 1.1104(1)(k) and (2)(k) of the Commission's Rules, any party seeking a change in community of license of an FM or television allotment or an upgrade of an existing FM allotment, if the request is granted, must submit a rulemaking fee when filing its application to implement the change in community of license and/or upgrade. As a result of this proceeding, Ralph Tyler is required to submit a rulemaking fee in addition to the fee required for the application to effect the change in community of license.

14. IT IS FURTHER ORDERED, That the Secretary of the Commission shall send a copy of this Memorandum Opinion and Order BY CERTIFIED MAIL, RETURN RECEIPT REQUESTED, to:

Chisholm Trail Broadcasting Co., Inc.

Classic Communications, Inc.

316 East Willow

P.O. Box 1600

Enid, Oklahoma 73701

Woodward, Oklahoma 73802

- 15. IT IS FURTHER ORDERED, That the aforementioned Application for Review filed by Ralph Tyler IS DISMISSED.
  - 16. IT IS FURTHER ORDERED, That this proceeding IS TERMINATED.
- 17. For further information concerning this proceeding, contact Robert Hayne, Media Bureau, (202) 418-2177.

FEDERAL COMMUNICATIONS COMMISSION

John A. Karousos Assistant Chief, Audio Division Media Bureau

Attachment C (Daily releases dated 9/22/03))

	S COUNCIL	
	1 WXXI PUBLIC BROADCASTING COUNCIL	<b>5</b> ⊣
	PUBLIC	OCHESTER, NY
1	WXXI	ROCHE
 	57274	
	WXXI-DT	CHAN-16
1	NY BLEDT-20030916ABS	<u>per</u>
	XX	

License to cover construction permit no: BPEDT-19990114KF, callsign WXXI-TV.

FM STATION APPLICATIONS FOR LICENSE TO COVER ACCEPTED FOR FILING

MO BLH-20030912ABU KXKX 5204 E

BICK BROADCASTING COMPANY KNOB NOSTER, MO

Lic. to cover

FM STATION APPLICATIONS FOR LICENSE TO COVER LICENSE CANCELLED

BLH 19960820KA DKTSH 58348 RALPH TYLER
P 99.7 MHZ TISHOMINGO, OK

ò

LICENSE TO COVER (BPH-890112MC) FOR A NEW STATION

9/16/2003 : LICENSE CANCELLED AND CALL SIGN DELETED PER LICENSEE'S REQUEST. (NO LETTER SENT)

FM STATION APPLICATIONS FOR LICENSE TO COVER PETITION FOR RECONSIDERATION

BLH-20030703ACD DKTMN 89049 E 97.9 MHZ

Σ

A-O BROADCASTING CORPORATION CLOUDCROFT, NM

Lic. to cover
Application Dismissed as
Inadvertently Accepted for
Filing
Petition For Reconsideration
filed 9/4/03

FM TRANSLATOR APPLICATIONS FOR LICENSE TO COVER LICENSE CANCELLED

SALISBURY BROADCASTING COLORADO, LLC CARBONDALE, ETC., CO 43883 98.3 MHZ DK252CI Д BLFT-19870619TA

ဥ

3 COLORADO, LLC LIC TO COVER (BPFT-870619TB, WHICH AUTHORIZED